

Message Text

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PAGE 01 STATE 026790
ORIGIN IO-03

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APPROVED BY: IO:M.E. SWOPE

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FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 026790

LIMDIS NESCO

FOLLOWING REPEAT PARIS 3560 SENT ACTION SECSTATE INFO TEL AVIV
JERUSALEM 04 FEB 77

QUOTE C O N F I D E N T I A L PARIS 03560

LIMDIS

NESCO

FOR SENIOR DEPUTY ASSISTANT SECRETARY TOUSSAINT - IO

E.O. 11652: XGDS1

TAGS: UNESCO, OCON, PORG

SUBJECT: OCCUPIED TERRITORIES

REF: (A) PARIS 3145, (B) PARIS 3409

1. ISRAELI PERMREP INFORMED US THAT HE HAS DELIVERED
LETTER TO ADG NAJMAN ON UNESCO TEAM VISIT TO OCCUPIED
TERRITORIES. JOFFE SAID THE LETTER WENT UNDER HIS
SIGNATURE, BUT BASED ON SPECIFIC INSTRUCTIONS JUST RE-
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CEIVED FROM JERUSALEM.

2. ACCORDING TO JOFFE, LETTER IS FOUR PARAGRAPHS LONG.
TEXT RECOUNTS PREVIOUS UNESCO GOI DISCUSSIONS RE
SENDING TEAM AND STATES THAT GOI AGREEMENT TO
RECEIVE TEAM WAS BASED ON ASSUMPTION THAT AGREEMENT
WOULD LESSEN CHANCES OF PUNATIVE RESOLUTION AT 19TH

GENERAL CONFERENCE. LETTER THEN RECOUNTS THAT IN FACT A PUNATIVE, UNACCEPTABLE RESOLUTION WAS PASSED WHICH GOI CANNOT ACCEPT. JOFFE SAID LETTER DOES NOT THEN REJECT RECEIVING TEAM, BUT STATES THAT GOI HAS DECIDED CONDITIONS ARE NOT NOW RIGHT FOR RECEIVING TEAM AND SUGGEST PUTTING IT OFF UNTIL SUMMER.

3. JOFFE ORIGINALLY AGREED TO LET US SEE TEXT AND SET AN APPOINTMENT TO MEET WITH PERMREP, BUT THEN CALLED AND SAID HE WAS AT AIRPORT WHERE HE WAS MEETING GOI AMBASSADOR TO FRANCE, AND CANCELLED APPOINTMENT. IN HIS ORIGINAL CONVERSATION, JOFFE SAID HE PERSONALLY FELT GOI RESPONSE WAS GREAT MISTAKE AS IT RAISED ISSUE OF GENERAL CONFERENCE RESOLUTIONS WHICH EVERYONE WAS TRYING TO AVOID. JOFFE SAID HE HAD DELIVERED THE LETTER TO NAJMAN ON THURSDAY, FEB. 3 AND NAJMAN HAD EXPRESSED GREAT DISPLEASURE AT ITS CONTENTS. HE SAID NAJMAN WANTED TO SEND THE LETTER BACK AND ASKED THAT IT BE CHANGED, SPECIFICALLY DELETING ANY REFERENCE TO THE GENERAL CONFERENCE RESOLUTION. JOFFE SAID HE DID NOT TAKE THE LETTER BACK, BUT NAJMAN SAID HE WOULD KEEP IT UNDER LOCK AND KEY HOPING THE GOI WOULD RECONSIDER. NAJMAN DID NOT WANT TO SHOW THE LETTER TO DG M'BOW WHO WOULD THEN HAVE TO REACT. JOFFE SAID HE ASKED NAJMAN IF HE COULD SIMPLY KEEP TEXT OF LETTER SECRET AND STATE THAT GOI HAD REQUESTED POSTPONEMENT. NAJMAN IS REPORTED TO HAVE SAID THIS WAS IMPOSSIBLE IN UNESCO CONTEXT AS WORD OF LETTER WOULD SURELY GET AROUND AND EITHER TEXT WOULD BE LEAKED FROM INSIDE SECRETARIATE OR CONFIDENTIAL

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DG WOULD BE ASKED TO DIVULGE CONTENTS EITHER BY EXECUTIVE BOARD OR A MEMBER STATE.

4. IN THE LATER PHONE CONVERSATION, JOFFE SAID HE DID NOT FEEL ANY ACTION BY THE US IN URGING GOI TO RECONSIDER WOULD BE PRODUCTIVE. HE SAID ANY SUCH ATTEMPT WOULD MERELY HARDEN VIEWS AND THAT THE TEXT OF THE LETTER HAD BEEN AGREED TO AT THE HIGHEST LEVELS OF THE GOI. JOFFE SAID HE WOULD TRY TO GET THE SUBSTANCE CHANGED, BUT HE DOUBTED THAT HE WOULD BE SUCCESSFUL. HE SAID MEETINGS WITH HIS AMBASSADOR WERE SCHEDULED FOR LATER TODAY.

5. WE THEN HAD A CONVERSATION WITH NAJMAN WHO READILY TOLD US THAT THE LETTER HAD ARRIVED AND WAS LOCKED IN HIS DESK. NAJMAN CONFIRMED THAT THE LETTER RAISED DIRECTLY THE GENERAL CONFERENCE RESOLUTIONS. HE SAID THAT THE PARAGRAPH PROPOSING POSTPONEMENT LISTS THREE REASONS, NAMELY, THE PASSAGE OF THE RESO-

LUTION, THE CURRENT INTERNAL SITUATION AND THE GENERAL MIDDLE EAST SITUATION. BY LISTING THE RESOLUTION AS GROUNDS FOR POSTPONEMENT THE LETTER SQUARELY PUTS TO THE DG THE PROBLEM OF DEFENDING THE GENERAL CONFERENCE. NAJMAN WAS SURE THAT THE DG WOULD HAVE TO REPLY TO THE GOI LETTER AND WOULD HAVE TO PROTECT HIS FLANKS FROM BEING CRITICIZED AS NOT UPHOLDING THE GENERAL CONFERENCE. NAJMAN SAID THE TONE OF THE LETTER OPENS THE DOOR TO A ROUND OF POLEMICS WITH M'BOW. HOWEVER, NAJMAN WOULD NOT SPECULATE ON THE CONTENT OF AN M'BOW REPLY.

6. COMMENT: M'BOW AND NAJMAN HAVE STEADFASTLY ATTEMPTED TO AVOID ANY REFERENCE TO ANY OF THE OFFENSIVE GENERAL CONFERENCE RESOLUTIONS IN CORRESPONDENCE WITH GOI. THE FACT THAT GOI HAS NOW RAISED THE 19TH GENERAL CONFERENCE RESOLUTION WILL PUT M'BOW IN A MOST DIFFICULT POSITION. AS DG HE IS BOUND TO DEFEND THE CONFIDENTIAL

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GEN. CONF, WHICH IS THE HIGHEST SOVEREIGN BODY OF UNESCO, AND IF HE DOES NOT HE WILL OPEN HIMSELF TO SEVERE CRITICISM. THIS COULD START A ROUND OF POLEMICS RE-FIGHTING THE GEN.CONF. RESOLUTIONS AND MAY LEAD TO ACTION BY THE EXBD IN THE SPRING. THE BOARD WOULD SURELY SUPPORT THE DG AND THE GENERAL CONF, MAKING THE CHANCE OF AN AGREEMENT WITH GOI EVEN MORE UNLIKELY. M'BOW DOES NOT WANT TO SEND THE TEAM NOW AND WOULD HAVE BEEN HAPPY TO RECEIVE A ONE PARAGRAPH LETTER SIMPLY ASKING THAT IT BE PUT OFF. THE PRESENT SITUATION, UNLESS GOI RETRACTS AND REDRAFTS ITS LETTER, CAN ONLY LEAD TO FURTHER DIFFICULTIES. JOFFE AT FIRST THOUGHT THAT THE US COULD BE HELPFUL BY MAKING A DEMARCHE TO GOI URGING MODERATION. HOWEVER, HE HAS REVERSED HIMSELF AND IS PROBABLY AFRAID THAT HE MIGHT BE PERSONALLY BLAMED, SINCE HE IS EVIDENTLY UNDER INSTRUCTIONS NOT TO DISCLOSE THE CONTENTS OF THE LETTER. NAJMAN SAID HE WOULD LEAVE IT TO US TO DECIDE WHETHER TO TRY AND BE HELPFUL.

7. RECOMMENDATION: IT IS OUR VIEW THAT A GENERAL INQUIRY TO GOI AS TO PRESENT STATUS OF OCCUPIED TERRITORIES NEGOTIATIONS WITH UNESCO WOULD BE IN ORDER AND WOULD NOT JEOPARDIZE JOFFE'S POSITION. IT IS WELL KNOWN THAT EARLY '77 WAS THE TARGET FOR THE TEAM TO LEAVE AND IT WOULD BE PROPER FOR US TO INQUIRE AS TO GOI INTENTIONS. IN THE COURSE OF SUCH, WE COULD WELL BE APPRAISED OF THE LETTER AND HAVE AN OPPORTUNITY TO REACT. WE COULD THEN URGE MODERATION AND RECONSIDERATION OF ANYTHING THAT WOULD LEAD TO A REPEAT OF THE GENERAL CONFERENCE POLEMICS. SUCH AN INQUIRY WOULD GIVE

GOI AN OPPORTUNITY TO FILL US IN ON ITS INTENTIONS AND
PROVIDE US WITH A CHANCE TO URGE MODERATION. M'BOW WILL
RETURN TO PARIS ON FEB. 9 AND WE MAY HAVE UNTIL THEN
TO TRY AND GET THINGS MOVING IN A MORE FAVORABLE
DIRECTION.

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RUSH

UNQUOTE VANCE

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NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, INTERNATIONAL ORGANIZATIONS, MILITARY OCCUPIED AREAS
Control Number: n/a
Copy: SINGLE
Sent Date: 05-Feb-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Drafter: IO:P. BUNGE
Enclosure: n/a
Executive Order: X1
Errors: N/A
Expiration:
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Format: TEL
From: STATE
Handling Restrictions:
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Legacy Key: link1977/newtext/t19770269/aaaacioy.tel
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Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
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Original Classification: CONFIDENTIAL
Original Handling Restrictions: LIMDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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SAS ID: 3397373
Secure: OPEN
Status: NATIVE
Subject: OCCUPIED TERRITORIES
TAGS: OCON, PORG, UNESCO
To: USUN NEW YORK
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/8ce50fcb-c288-dd11-92da-001cc4696bcc
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